ADULT EDUCATION TASK FORCE MEETING



May 15, 2018

Agenda

- Updating 2018-19 Floors and Targets
- Floor and Target-Setting Business Rule Proposals
 - Student Progress
 - College and Career Readiness
 - Leading Indicators
 - Summary and Impact
- Updates
- Next Steps



UPDATING FLOORS & TARGETS



Updating 2018-19 Floors & Targets

Student Progress & College and Career Readiness

- PMF Guide calls for updated floors and targets beginning 2018-19
- Current methodology creates low targets because they are constructed using Maryland's performance



Updating 2018-19 Floors & Targets for (cont.)

Leading Indicators

- PMF Guide calls for updated floors and targets beginning 2018-19
- NRS* post-test rates no longer adequately represent our retained population
 - Persistence (formerly Retention) denominator now includes all students enrolled in the school

^{*}National Reporting Service



Updating 2018-19 Floors & Targets (cont.)

Student Achievement

- Amended Earned Secondary Credential floor and target in 2017
- Will work with Task Force to set High-Level Certification floors and targets no later than Fall 2018
 - Plan for Board vote in November 2018



FLOOR & TARGET-SETTING BUSINESS RULE PROPOSALS



STUDENT PROGRESS



Current Business Rules Not Implementable

In some instances, using the current business rules results in **targets** that are **lower** than **floors**. See ESL Level 3:

Example: ESL Level 3	Current	Update (per 2017-18 PMF Guide for 2018-19)
Floor	41.2	65.0
Target	71.2	63.3



Current Business Rules: Low Progress Targets

- Targets are set based on Maryland's performance plus 1.0%
- DC charter sector and most states are outperforming Maryland



DC vs. MD Progress Comparison

Three-Year Average Growth Rate (2014-15, 2015-16, 2016-17)

Measure	DC Charters	Maryland	Difference (DC Charters - MD)
ABE 1	75.7	61.5	+14.2
ABE 2	70.9	69.2	+1.7
ABE 3	56.3	59.2	-2.9
ABE 4	35.5	34.8	+0.7
ABE 5	46.3	37.2	+9.1
ESL 1	69.8	83.4	-13.6
ESL 2	80.8	76.7	+4.1
ESL 3	80.2	62.3	+17.9
ESL 4	71.1	53.8	+17.3
ESL 5	57.1	46.1	+11.0



States' Performance Under Current Progress Floors and Targets

Progress Tier	Count of States	Rate
1	49	96.1
2	2	3.9
3	0	0



Proposal: Student Progress Floors and Targets

Tier 1 cutoff is set for each ABE and ESL level at the <u>national average student growth rate plus 1.0%.</u>

- National average student growth rate based on 2014-15, 2015-16, and 2016-17 data
- Target is set by using a ratio calculation to determine value when 100% of points are earned
- Floor is set by using a ratio calculation to determine when 0% of points are earned



Proposal: Student Progress Floors and Targets (cont.)

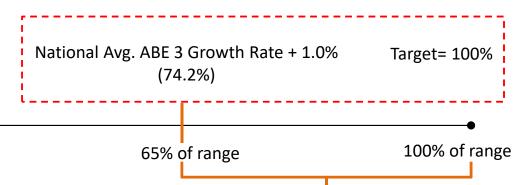
- Implementation Option 1: Immediately adopt proposed business rules.
- Implementation Option 2: Gradually transition to the proposed business rules over the next three school years.



How to Calculate Floors and Targets Example: ABE 3

Part 1: Setting the Tier 1 Cutoff and Target

The Tier 1 cutoff (the point at which 65% of points possible are earned), is set at the National Average Growth Rate +1.0% for each level.



0% of range

Point	Value	Points Earned
Target	100	100%
Tier 1 Cutoff	74.2	65%
Tier 3 Cutoff		
Floor		

To find the Target: We know that 74.2 is the point at which 65% of points are earned. **So, what is the number at which 100 points would be**

X = 114.2

If resulting target exceeds 100, cap at

100

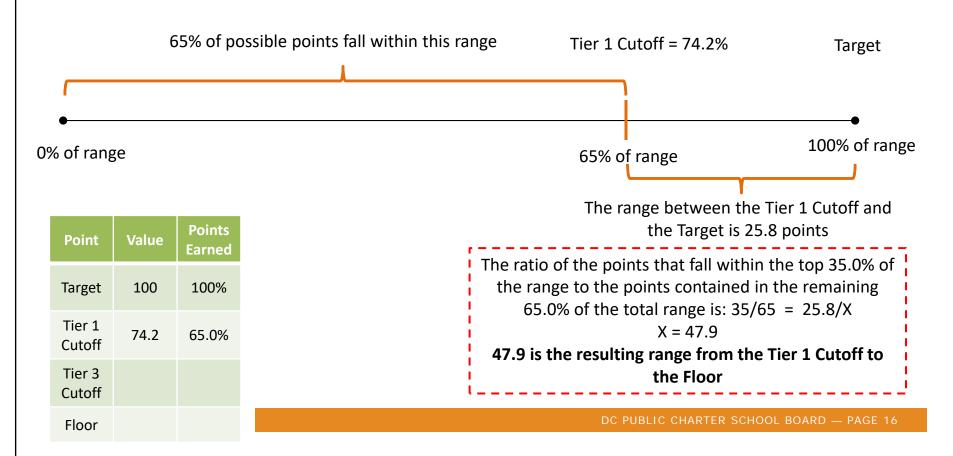
X= 114.2 -> 100

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How to Calculate Floors and Targets Example: ABE 3

Part 2: Finding the distance to the Floor

The range between the Tier 1 Cutoff and the Target represents 35% of all points possible. We use the ratio of that range to the total range to determine the distance to the floor.



How to Calculate Floors and Targets Example: ABE 3

Part 3: Determining the Floor

The resulting ratio of points contained in 65% of the total range (47.9) is subtracted from the Tier 1 Cutoff (74.2) to determine the Floor (26.3).



Point	Value	Points Earned
Target	100	100%
Tier 1 Cutoff	74.2	65%
Tier 3 Cutoff	52.1	35%
Floor	26.3	0%

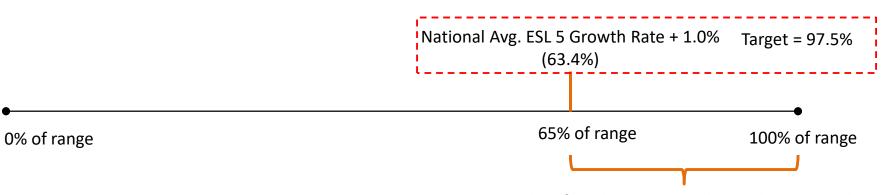
Using the same ratio, we can determine that 35% of points are earned at 52.1, **the Tier 3 Cutoff.**

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How to Calculate Floors and Targets Example: ESL 5

Part 1: Setting the Tier 1 Cutoff and Target

The Tier 1 cutoff (the point at which 65% of points possible are earned), is set at the National Average Growth Rate +1.0% for each level.



Point	Value	Points Earned
Target	97.5	100%
Tier 1 Cutoff	63.4	65%
Tier 3 Cutoff		
Floor		

To then find the target, we know that 63.4 is the point at which 65% of points are earned. So, what is the number at which 100 points would be earned?

$$65/100 = 63.4/X$$

 $X = 97.5$

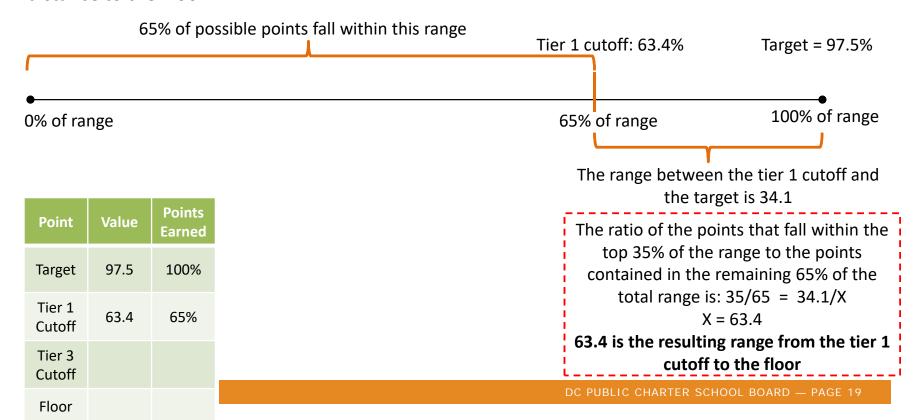
The resulting calculated target is lower than 100, so the calculated target is used.

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How to Calculate Floors and Targets Example: ESL 5

Part 2: Finding the distance to the Floor

The range between the Tier 1 Cutoff and the Target represents 35% of all points possible; the ratio of that range to the total range is used to determine the distance to the Floor.



How to Calculate Floors and Targets Example: ESL 5

Part 3: Determining the Floor

The resulting ratio of points contained in 65% of the total range is subtracted from the Tier 1 Cutoff to determine the Floor.



63.4 (Tier 1 Cutoff) – 63.4 (the values contained within 65% of the total range)= 0 -> **the Floor**

Using the same ratio, we can determine that 35% of points are earned at 34.1, **the Tier 3 Cutoff**

Point	Value	Points Earned
Target	100	100%
Tier 1 Cutoff	74.2	65%
Tier 3 Cutoff	34.1	35%
Floor	0	0%



Describing Performance

By 2018-19 or 2020-21 (depending on implementation choice)

- Tier 1 Schools can confidently say their growth rate exceeds the national average student growth rate.
- At high-performing schools, on average, 71.7% of students grow.
- At low-performing schools, on average, 48.2% of students grow.



Progress Proposal Year 1 Impact

	Student Progress			
School	PMF % of Points Earned	Proposal Applied to 2016-17 or 2015-16 Data	Change	Category Impact
School 16-17	74.7%	64.3%	-10.4%	No change
School 16-17	54.0%	49.2%	-4.8%	No change
School 16-17	73.7%	61.1%	-12.6%	Change <65%
School 16-17	91.9%	91.0%	-0.9%	No change
School 16-17	46.4%	46.9%	0.5%	No change
School 16-17	78.7%	81.0%	2.3%	No change
School 16-17	58.4%	43.7%	-14.7%	No change
School 16-17	72.3%	59.5%	-12.8%	Change <65%
School 15-16	74.6%	66.2%	-8.4%	No change
School 15-16	91.0%	85.5%	-5.5%	No change
School 15-16	25.9%	27.9%	2.0%	No change
School 15-16	70.0%	67.1%	-2.9%	No change
School 15-16	46.2%	46.1%	-0.1%	No change
School 15-16	74.6%	76.8%	2.2%	No change
School 15-16	47.7%	53.0%	5.3%	No change
School 15-16	29.7%	33.8%	4.1%	No change

Progress Proposal Year 2 Impact

	Student Progress			
School	PMF % of Points Earned	Proposal Applied to 2016-17 or 2015-16 Data	Change	Category Impact
School 16-17	58.4%	38.8%	-19.6%	No change
School 16-17	72.3%	53.8%	-18.5%	Change <65%
School 16-17	91.9%	81.9%	-10.0%	No change
School 16-17	78.7%	70.1%	-8.6%	No change
School 16-17	73.7%	56.2%	-17.5%	Change <65%
School 16-17	46.4%	43.6%	-2.8%	No change
School 16-17	74.7%	60.5%	-14.2%	Change <65%
School 16-17	54.0%	46.1%	-7.9%	No change
School 15-16	91.0%	85.5%	-5.5%	No change
School 15-16	46.2%	46.1%	-0.1%	No change
School 15-16	74.6%	66.2%	-8.4%	No change
School 15-16	29.7%	34.2%	4.5%	No change
School 15-16	25.9%	27.9%	2.0%	No change
School 15-16	47.7%	49.6%	1.9%	No change
School 15-16	57.4%	59.0%	1.6%	No change
School 15-16	70.0%	67.1%	-2.9%	No change

Progress Proposal Year 3 (or Immediate) Impact

	Student Progress			
School	PMF % of Points Earned	Proposal Applied to 2016-17 or 2015-16 Data	Change	Category Impact
School 16-17	91.9%	72.9%	-19.0%	No change
School 16-17	54.0%	43.9%	-10.1%	No change
School 16-17	74.7%	58.2%	-16.5%	Change <65%
School 16-17	72.3%	50.4%	-21.9%	Change <65%
School 16-17	46.4%	41.5%	-4.9%	No change
School 16-17	78.7%	62.9%	-15.8%	Change <65%
School 16-17	73.7%	51.9%	-21.8%	Change <65%
School 16-17	58.4%	36.0%	-22.4%	No change
School 15-16	25.9%	27.2%	1.3%	No change
School 15-16	47.7%	47.3%	-0.4%	No change
School 15-16	91.0%	76.5%	-14.5%	No change
School 15-16	57.4%	55.2%	-2.2%	No change
School 15-16	70.0%	61.5%	-8.5%	Change <65%
School 15-16	74.6%	59.8%	-14.8%	Change <65%
School 15-16	29.7%	34.0%	4.3%	No change
School 15-16	46.2%	41.0%	-5.2%	No change

COLLEGE AND CAREER READINESS (CCR)



Low CCR Targets

- 2017-18 PMF Guide calls for updated floors and targets using latest NRS data
- Targets are set based on Maryland's performance plus 1.0%
- DC charter sector and most states are outperforming Maryland



DC vs. MD CCR Comparison

Two-Year Average Rate (2014-15 & 2015-16)

Measure	DC Charters	Maryland	Difference (DC Charters - MD)
Entered Employment	59.0	32.5	+26.5
Retained Employment	88.4	67.9	+20.5



States' Performance Under Current CCR Floors and Targets

CCR Tier	Count of States	Rate
1	30	58.8
2	17	33.3
3	4	7.8



Proposal: CCR Floors and Targets

Using national CCR data from 2014-15 and 2015-16

- Immediately set Target at the 90th percentile of average national performance
- Immediately set Floor at the 10th percentile of average national performance



Proposal Rationale

- No longer appropriate to use Maryland as the standard
- Immediate transition because our sector's twoyear average rates already meet/nearly meet the Targets



CCR Proposal Impact

	Student Progress							
School	PMF % of Points Earned	Proposal Applied to 2016-17 or 2015-16 Data	Change	Category Impact				
School 16-17	81.1%	81.0%	-0.1%	No Change				
School 16-17	96.3%	100.0%	3.7%	No Change				
School 16-17	94.8%	92.2%	-2.6%	No Change				
School 16-17	94.6%	95.4%	0.8%	No Change				
School 16-17	66.5%	41.8%	-24.7%	Change <65%				
School 16-17	98.3%	100.0%	1.7%	No Change				
School 16-17	99.7%	100.0%	0.3%	No Change				
School 16-17	100.0%	100.0%	0.0%	No Change				
School 15-16	100.0%	100.0%	0.0%	No Change				
School 15-16	78.1%	87.0%	8.9%	No Change				
School 15-16	100.0%	100.0%	0.0%	No Change				
School 15-16	79.7%	82.4%	2.7%	No Change				
School 15-16	100.0%	100.0%	0.0%	No Change				
School 15-16	85.3%	97.0%	11.7%	No Change				
School 15-16	39.1%	4.2%	-34.9%	Change <35%				
School 15-16	100.0%	93.1%	-6.9%	No Change				



LEADING INDICATORS



Proposal: Attendance Floor and Target

Using DC Charter Attendance data from 2014-15, 2015-16, and 2016-17

- Immediately set Target at 70.0%
- Immediately set Floor at 50.0%



Proposal Rationale

- Immediate transition because the increase is minor
- In fact, it is smaller than the approved 2018-19 increase
 - The currently approved business rules increase the floor by 15.4%
 - The currently approved business rules increased the target by 2.0%



Proposal: Persistence Floor and Target

Change name from "Retention" to "Persistence"

- Measure captures students who persist through AE program, rather than students who return year-to-year
- Eliminates confusion

Using DC Charter Persistence data from 2014-15, 2015-16, and 2016-17

- Immediately set Target at 80.0%
- Immediately set Floor at 45.0%



Proposal Rationale

- Expanded measure to include non-NRS tested students
- As such, it's appropriate to adjust floor and target-setting business rules
- Immediate transition because the increase is minor



Leading Indicators Proposal Impact

Leading Indicators

School	2016-17 PMF Rate	Proposed Floors and Targets Applied to 2016-17 Data	Change	Category Impact	
School	25.6	22.0	-3.6	No change	
School	78.1	73.6	-4.5	No change	
School	50.9	45.4	-5.5	No change	
School	92.7	88.1	-4.6	No change	
School	92.2	87.9	-4.3	No change	
School	96.8	96.8	0.0	No change	
School	89.0	88.8	-0.2	No change	
School	70.1	66.1	-4.0	No change	

Note: only showing impact on 2016-17 data because previous school years' used different Retention/Persistence business rules.



SUMMARY & IMPACT



Proposed Floors and Targets Summary

Category	Measure	2018-19 PMF Guide		
Student Progress	ABE and ESL	Set the Tier 1 Cutoff at the national average growth rate plus 1.0%. Calculate targets and floors and point spread around this set number.		
	Earned Secondary Credential	Maintain 2017-18 floors and targets.		
Student Achievement	GED Subject Test Achievement	Maintain 2017-18 floors and targets.		
	Earned High-Level Certification	Set floor and target by November 2018.		



Proposed Floors and Targets Summary (cont.)

Category	Measure	2018-19 PMF Guide			
College and Career Readiness	Entered/Retained Employment	 Set floor at 10th percentile of national performance Set target at 90th percentile of national performance 			
Loading Indicators	Attendance	Set floor at 50.0%Set target at 70.0%			
Leading Indicators	Persistence	Formerly "Retention"Set floor 45.0%Set target at 80.0%			



Impact on 2016-17 Tiers Impact on 2016-17 Tiers (Phased Progress Shift)

Overall Impact

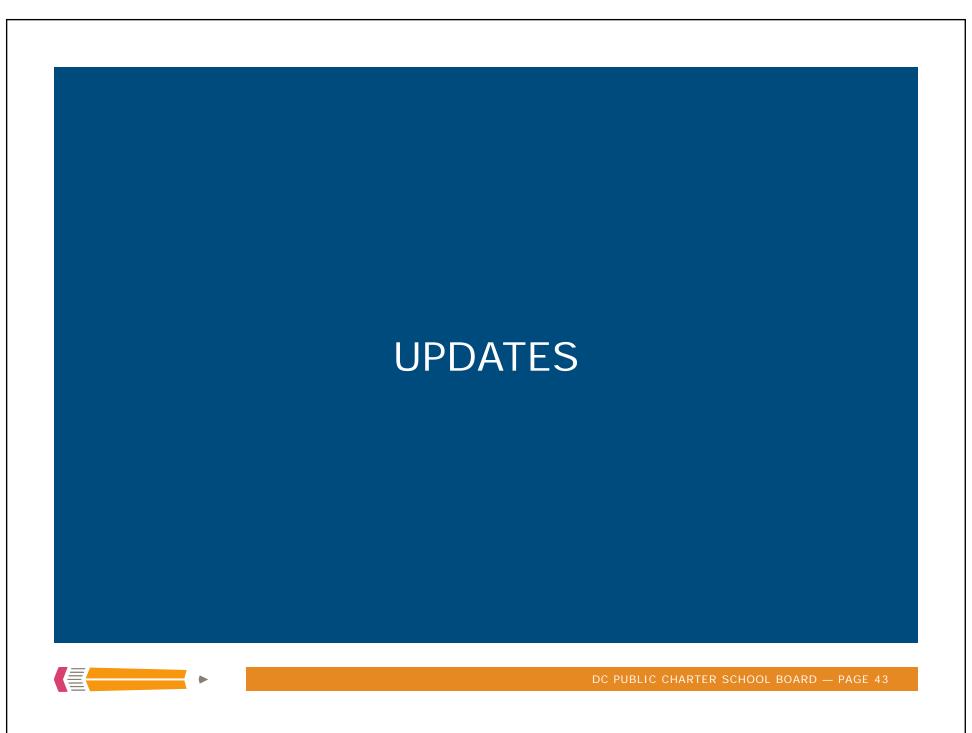
Tier Changes with All Proposed Changes

	Student Progress		Student Achievement (with Secondary Credential Floor Change)		Career and College Readiness		Leading Indicators		Overall Tier Change
	New Score	Change in performance (>65%; <35%)	New Score	Change in performance (>65%; <35%)	New Score	Change in performance (>65%; <35%)	New Score	Change in performance (>65%; <35%)	
School	91.0	No change	N/A	N/A	100	No Change	88.1	No change	No Change
School	59.5	Change <65%	38.9	No Change	100	No Change	73.6	No change	No Change
School	46.9	No change	79.4	No Change	92.2	No Change	22.0	No change	No Change
School	64.3	Change <65%	73.4	No Change	95.4	No Change	88.8	No change	1 to 2
School	61.1	Change <65%	65.6	No Change	100	No Change	96.8	No change	1 to 2
School	43.7	No change	62	Change <65%	81.0	No Change	45.4	No change	No Change
School	81.0	No change	85.6	No Change	100	No Change	87.9	No change	No Change
School	49.2	No change	63.9	Change <65%	41.8	Change <65%	66.1	No change	No Change

Impact on 2016-17 Tiers Impact on 2016-17 Tiers (Immediate Progress Shift)

Overall Impact

	Tier Changes with All Proposed Changes									
	Student Progress		Student Achievement (with Secondary Credential Floor Change)		Career and College Readiness		Leading Indicators		Overall Tier Change	
	New Score	Change in performance (>65%; <35%)	New Score	Change in performance (>65%; <35%)	New Score	Change in performance (>65%; <35%)	New Score	Change in performance (>65%; <35%)		
School	72.9	No change	N/A	N/A	100	No Change	88.1	No change	No Change	
School	50.4	Change <65%	38.9	No Change	100	No Change	73.6	No change	No Change	
School	41.5	No change	79.4	No Change	92.2	No Change	22.0	No change	No Change	
School	58.2	Change <65%	73.4	No Change	95.4	No Change	88.8	No change	1 to 2	
School	51.9	Change <65%	65.6	No Change	100	No Change	96.8	No change	1 to 2	
School	36.0	No change	62.0	Change <65%	81.0	No Change	45.4	No change	No Change	
School	62.9	Change <65%	85.6	No Change	100	No Change	87.9	No change	1 to 2	
School	43.9	No change	63.9	Change <65%	41.8	Change <65%	66.1	No change	No Change	



Updates

- Per February AE Task Force Meeting feedback, postponing the PMF as Goals Policy Amendment
- 2017-18 PMF data collection
 - Cohort 1 Rostering begins June 4th
 - Cohort 2 Rostering begins August 8th
 - Quarterly student enrollment collection should ease rostering process



NEXT STEPS



Next Steps

- If you have questions, set follow-up call with Melodi and/or Paul
- Feedback Form due no later than noon on May 22
- Proposed 2018-19 PMF Guide
 - Open Public Comment June 18
 - Public Hearing July 23
 - Board Vote September 17



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